



## Veterinary medicinal products and protection of the environment

Authorisation and use of veterinary medicinal products in the EU-  
Legal framework and demands for enhancing the protection of the  
environment from the adverse effects of veterinary medicinal products



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## Background and content of this publication

The growing contamination of surface water, soil, and food with residues from veterinary medicinal products has increasingly attracted the attention of policymakers and the general public. It has become apparent that measures are needed on various levels – from pharmaceutical approval, to regulations for use, to technical processes for wastewater treatment – in order to enhance protection of the environment and human health from adverse effects of hazardous pharmaceutical residues. On the backdrop of the current revision of European veterinary medicinal products regulations, this text will present information on the current status of legal regulation in the realm of veterinary medicinal products, the goals of the revision, and the relevant administrative jurisdictions, and will then discuss what improvements are needed from the perspective of precautionary environmental protection.

## Adverse environmental effects of veterinary medicinal products

Veterinary medicinal products are intended for use in treating, mitigating, or preventing illnesses or to influence specific body functions in animals. They are used by veterinaries and pet owners as well as by professional livestock holders such as breeders and feedlot operators. Considerable amounts of these medicinal products are released into the environment by intensive fattening operations. These include drugs that target parasites, protozoa, worms, and insects, antibiotics that combat pathogenic bacterial, substances for treating infections, and immunological veterinary pharmaceuticals. These substances enter the environment via animal excrements, livestock manure, waste water, and other farm waste. Medicinal products enter surface water directly as a result of their use in aquacultures. Moreover, the use of so-called pour-on pharmaceuticals to treat grazing animals by pouring liquids directly onto the animals can contribute to the release of veterinary medicinal products into the environment. To date, little is known about how such substances enter the environment through aerosols and dust, but livestock manure is considered to play a significant role in this context.





Although medicinal products today are ubiquitous in flowing bodies of water, soil, and even in groundwater the EU still lacks binding limits for active pharmaceutical ingredients in groundwater and in surface water.

are calling on the EU to add, for the first time, human pharmaceuticals to the list of the so-called priority substances<sup>5</sup>. Priority substances are pollutants of relevance for aquatic ecosystems that are classified as especially problematic due to the hazards they present and the level of residue concentrations of these products measured in bodies of water. For these substances, monitoring procedures, specific quality norms, and emission limits must be defined within the framework of the EU Water Framework Directive (WRRL)<sup>6</sup>.

Currently, debate about pharmaceuticals in the environment is mostly limited to expert circles. The situation is quite different with respect to the enormous amounts of antibiotics used in animal farming. Fuelled by concerns about antimicrobial resistance and antibiotic contamination in poultry, public debate is much more intense and policymakers have been called on to define goals for reducing the use of antibiotics. These discussions clearly show that solutions cannot be achieved if stricter regulations are limited, for example, to the sphere of drug regulation. Instead, much broader approaches must be sought that include critical scrutiny of eating habits, production systems, forms of animal husbandry, and livestock fattening regimes.



What are the core elements of European veterinary medicinal products legislation?

**A – Only authorised veterinary medicinal products can be placed on the market**

**Veterinary medicinal products, like human pharmaceuticals, pesticides, or biocides, are subject to an authorisation process.** In the European Union, no veterinary pharmaceutical can be placed on the market without official authorisation<sup>13</sup>. Exceptions from this principle are allowed only in extraordinary cases, for example, when serious animal disease epidemics erupt. Depending on the application process and the veterinary medicinal product involved, the relevant authorising body is the European Medicines Agency (EMA) or the competent national authority in the respective member state. A veterinary medicinal product can only be authorised if it does not have adverse effects on the animal treated, can be readily applied by the veterinary or the owner of the animal, and the benefits are higher than the risks involved in use, including environmental risks. But numerous previously authorised medicinal products that have never been tested for their environmental impact are on the market. Veterinary medicinal products intended for use in animals consumed as human food, whether directly or in the form of products derived from these animals, can only be authorised if regulations governing the maximum residue levels for the relevant active ingredients are in place and the active ingredients are listed in Regulation (EU) Nr. 470/2009 on veterinary medicinal product residues in foodstuffs of animal origin<sup>14</sup>.



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## C – Reasons for refusing to authorise a product

**An application for authorisation of a veterinary medicinal product will be denied when**

- ▶ the potential risks, including environmental risks outweigh the product's benefits,
- ▶ the therapeutic efficacy is lacking, or
- ▶ the withdrawal period is insufficient to exclude the possibility of risks for human health due to residues in foodstuffs obtained from the treated animal.

## D – Authorisation periods and patent protection

**Veterinary medicinal products are authorised for a period of five years. This period can be extended following submission of an appropriate application. If the application for extension is approved, then authorisation generally becomes indefinite.** Upon submission of an application for renewal, the summaries of product characteristics (SPC) are also again subject to review. The SPCs are based on the dossier submitted with the original application for authorisation. During the renewal process, new scientific knowledge acquired in the interim must be taken into account, but environmental impacts are considered only to a limited extent. In the course of the reassessment, no new environmental data are collected; instead the benefit-risk-relationship is reassessed. Environmental risks are only addressed if new information about risks has emerged in the interim. Such information – for example, about undesirable environmental effects of pharmaceuticals – theoretically might be generated by systematic pharmacovigilance. However this system in its present design is not suitable to monitor the environmental impact of veterinary pharmaceuticals.

Patents are highly significant economically for the pharmaceuticals industry. Medicinal products authorised by the centralised procedure are protected by patents for a period of ten years. Products authorised through the decentralised procedure or through mutual recognition are protected for eight years. Since revision of pharmaceuticals legislation has begun, the issue of extending patent protection has been discussed; it has been argued that this would “offset” the higher requirements that applicants will have to meet or serve as a stimulus for manufacturers to apply for the authorisation of pharmaceuticals with „minor use“.

Many consumers are concerned about the massive use of antimicrobials in intensive livestock farming. Maximum residue levels for veterinary pharmaceuticals in foodstuffs obtained from treated animals are in place. However many consumers consider these regulations to be insufficient. They call for residue-free food and for breeding systems that do not threaten animal health.







Still many questions related to the behaviour of veterinary medicinal products in the environment and their effects on biological communities and ecological systems remain unanswered. Reliable data on the amounts of veterinary medicinal products in use and on veterinary substances found in the environment is lacking. Ecological monitoring for veterinary pharmaceuticals is needed but, so far, not in place.

## Why is European legislation on veterinary medicinal products currently being revised?

In revising legislation on veterinary medicinal products, the primary goals pursued by the European Commission are economic, e.g., improving the availability of veterinary medicinal products in the member states, reducing the administrative burden for pharmaceutical companies, strengthening the competitive status of small and medium-sized enterprises (SME), and facilitating trade with veterinary medicinal products in the internal market. In addition, opportunities for improving strategies to combat the spread of microbial resistance to antibiotics are to be assessed.<sup>20</sup> Furthermore, on the backdrop of environmental burdens related to veterinary medicinal products and the increase of antimicrobial resistance and in the interests of preventive environmental protection, PAN Germany's position is that this revision of the legislation in veterinary medicinal products should also enhance the protection of consumers, animal welfare, and the environment.

## What is the timetable for the revision of legislation on veterinary medicinal products?

The EU's timetable for the revision process has been spelled out in a "Roadmap"<sup>21</sup>. The first meeting with various stakeholders was held in 2009. This was followed by a public consultation, from April to July 2010, which addressed improvements of the legislative framework and involved various stakeholders, such as state authorisation bodies, pharmaceutical companies, veterinaries, and PAN Germany as the only involved environmental organisation<sup>22, 23</sup>. Following this consultation, the EU Commission invited stakeholders to a meeting in September 2011, at which











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